WORKING PARTNERSHIPS HIGHER EDUCATION, INDUSTRY AND INNOVATION

GOVERNMENT INCENTIVISATION OF HIGHER EDUCATION-INDUSTRY RESEARCH PARTNERSHIPS IN SOUTH AFRICA

An audit of THRIP and the Innovation Fund

RESEARCH PROGRAMME ON HUMAN RESOURCES DEVELOPMENT



Compiled by the Human Resources Development (HRD) Research Programme Human Sciences Research Council Executive Director: Dr Andre Kraak

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CONTENTS

INTRODUCTION AND METHODOLOGY	
Chapter One—Introduction	1
Chapter Two—Methodology	5
SECTION A: INTRODUCTION TO GOVERNMENT-FUNDED PROJECTS	
Chapter Three— Introduction and Background to THRIP and the Innovation Fund	16
SECTION B: HIGHER EDUCATION-INDUSTRY PARTNERSHIPS	
Chapter Four—Investigating Partnerships	26
SECTION C: ABOUT GOVERNMENT-FUNDED PROJECTS	
Chapter Five—Partnership Projects	38
Chapter Six—Partnership Expenditure	42
Chapter Seven—The Industry Partners	61
Chapter Eight—The Higher Education Partners	76
Chapter Nine—The Researchers	89
SECTION D: THE CONTRIBUTION OF GOVERNMENT-INCENTIVISED PARTNERSHIP PROJECTS	
Chapter Ten—Research Networks	100
Chapter Eleven—The Outputs	111
Chapter Twelve—Government-Funded Projects	119

SECTION E: CONCLUSION

Chapter Thirteen—Conclusion	126
GLOSSARY	128
BIBLIOGRAPHY	130

APPENDICES

Appendix A: Interview schedule for the introductory meeting	133
Appendix B: THRIP project data issues	134
Appendix C: Copy of questionnaire sent to Innovation Fund Higher Education Beneficiaries	136
Appendix D: Copy of questionnaire sent to Industry Partners of both THRIP and Innovation Fund	143
Appendix E: Additional Tables	155

LIST OF TABLES

Table 1:	THRIP expenditure 1995–2000	21
Table 2:	The researchers	89
Table 3:	Number of projects that researchers are working on - by technological bands	94
Table 4:	NRF researcher rating scale	
Table 5:	Total departmental links by grant holder/primary beneficiary's department in	
	THRIP projects	105
Table 5a:	For all projects	105
Table 5b:	For projects in biotechnology	105
Table 5c:	For projects in ICT	105
Table 5d:	For projects in new materials development	
Table 6:	Directional relationships between HEIs/SETIs	106
Table 7:	Non-directional relationships between HEIs/SETIs	
Table 8:	The outputs – by HEI type and by three technological bands	115
Table 8a:	Outputs by institutional type and technological band for products/artefacts	115
Table 8b:	Outputs by institutional type and technological band for patents	115
Table 8c:	Outputs by institutional type and technological band for publications	116
Table 8d:	Outputs by institutional type and technological band for students	116

LIST OF FIGURES

The research phases	6
THRIP's technological strategic areas	12
Innovation Fund and subject area fields	13
Industry recipients perspectives of the nature of the relationship between higher educatio	n
and industry	27
Frequency of meetings between industry and higher education	29
Collaborative relationship	30
Partnership	30
Professional relationship	31
Nature of the communication – who takes responsibility?	31
Form and nature of the communication	32
Who owns the IPR?	33
Are publications going to be or have they been produced from the research work?	34
Who are the authors of the publications?	35
Nature of partnership – from industry's perspective	35
Total projects by the Innovation Fund and THRIP	38
Total projects by the three critical technological bands	39
Total projects for the Innovation Fund and THRIP by the three critical technological band	s 39
Total projects for the Innovation Fund compared by the three critical technological bands	40
Total projects for THRIP compared by the three critical technological bands	40
Total expenditure by THRIP and the Innovation Fund	42
Total THRIP expenditure by industry and THRIP contribution	43
Expenditure for the three technological bands	44
Expenditure for the three technological bands for Innovation Fund projects	44
Expenditure for the three technological bands for THRIP-funded projects	45
Average cost per project for the Innovation Fund and THRIP	46
Funding by project by lowest and highest funded project	46
Average cost per project for the three technological bands	46
Average cost per project for the three technological bands for Innovation Fund-funded	
projects	47
Average cost per project for the three technological bands for THRIP-funded projects	48
	The research phases THRIP's technological strategic areas. Innovation Fund and subject area fields Industry recipients perspectives of the nature of the relationship between higher education and industry. Frequency of meetings between industry and higher education. Collaborative relationship. Partnership. Partnership. Professional relationship. Nature of the communication – who takes responsibility? Form and nature of the communication. Who owns the IPR? Are publications going to be or have they been produced from the research work? Who are the authors of the publications? Nature of partnership – from industry's perspective. Total projects by the Innovation Fund and THRIP. Total projects by the three critical technological bands. Total projects for the Innovation Fund and THRIP by the three critical technological bands Total projects for the Innovation Fund and THRIP by the three critical technological bands Total projects for the Innovation Fund and THRIP by the three critical technological bands Total projects for the Innovation Fund and THRIP by the three critical technological bands Total projects for THRIP compared by the three critical technological bands Total projects for THRIP and the Innovation Fund. Total THRIP expenditure by THRIP and the Innovation Fund. Expenditure for the three technological bands for Innovation Fund projects. Expenditure for the three technological bands for THRIP-funded projects. Average cost per project for the Innovation Fund and THRIP Funding by project by lowest and highest funded project. Average cost per project for the three technological bands for Innovation Fund-funded projects. Average cost per project for the three technological bands for THRIP-funded projects. Average cost per project for the three technological bands for THRIP-funded projects. Average cost per project for the three technological bands for THRIP-funded projects. Average cost per project for the three technological bands for THRIP-funded projects. Average cost per p

Figure 27: Highest and lowest cost by project for THRIP and the Innovation Fund together	48
Figure 28: Highest and lowest cost by project for the Innovation Fund	49
Figure 29: Highest and lowest cost by project for THRIP	49
Figure 30: Expenditure by institutional type	50
Figure 31: Expenditure by institutional type for THRIP-funded projects	51
Figure 32: Expenditure by institutional type for Innovation Fund projects	51
Figure 33: Expenditure by HEI – for THRIP and Innovation Fund projects together	52
Figure 33a: Distribution of funding across institutions for THRIP and the Innovation Fund	53
Figure 34a: Distribution of funding across institutions for THRIP	53
Figure 34: Expenditure by HEI – for THRIP projects	54
Figure 35: Expenditure by HEI – for Innovation Fund projects	55
Figure 36: Expenditure by institutional type by three technological bands	56
Figure 37: Expenditure by HEI – for projects funded in the area of biotechnology	57
Figure 37a: Distribution of funds by technological areas across institutions	57
Figure 38: Expenditure by HEI – for projects funded in the area of ICT	58
Figure 38a: Distribution of funds by technological areas across institutions	58
Figure 39: Expenditure by HEI – for projects funded in the area of new materials development	59
Figure 39a: Distribution of funds by technological areas across institutions	60
Figure 40: Total industry partners	61
Figure 41: Total industry partners by industry technological bands	62
Figure 42: Total industry partners by industry technological bands for THRIP	
Figure 43. Total industry partners by industry technological bands for the Innovation Fund	63
Figure 44. Industry partners by size	64
Figure 44a: Industry partners by size – biotechnology	65
Figure 44b Industry partners by size – ICT	65
Figure 44c: Industry partners by size – new materials development	65
Figure 45: Reasons why industry has relationships with HEIs	68
Figure 46: Number of companies involved in each project	
Figure 47: Number of companies involved in each project for THRIP	07
Figure 48: Number of companies involved in each project for the Innovation Fund	70
Figure 49: Number of projects that companies are involved with	70
Figure 50: Number of projects that companies are involved with for THRIP	72
Figure 51: Number of projects that companies are involved with for the Innovation Fund	73
Figure 52: Motives for selecting the companies that they work with	73
Figure 52: Staff from industry involved in partnerships	73
Figure 54: Desearchers/subject matter experts from industry involved in partnerships	/ 4
Figure 55: Non-research staff from industry involved in partnerships	74
Figure 56: The HEI/SETI partners	75
Figure 57: The HEI/SETI partners for THDID	70
Figure 57. The HEI/SETI partners for the Innovation Fund	<i>11</i> רר
Figure 50: Total partnerships by institutional type	/ /
Figure 57. Total particleships by institutional type	70
Figure 61: The number of projects that HEIs are involved in (both grant holders and research	5.17
toam members)	70
Figure 61a: Analysis of the HEIs involved as either grant holders and/or research team members	/ 9
Figure 62: The HE partners in biotechnology	01
Figure 62. The HE partners in ICT	01 00
Figure 63. The HE partners in new materials development	02
Figure 64. The FIE partities in new materials development	ŏZ
Figure 66. Higher education institutions by total number of projects in DOLECTROIOUSY	Ծ3 ₀₄
Figure 60. Figure education institutions by total number of projects in new materials development.	04
Figure 67. mignet education institutions by total number of projects in new materials development.	ŏ4
Figure op: Selection of HE partners.	85
Figure ov: Those who did select HE partner, provided the following reasons for selecting	0 ′
Figure 70. Drier relationships with LIEIs	80
Figure 70. Prior relationships with HEIS	80
Figure 71: Industry perceptions of the benefits of partnerships for HE Institutions	/ ۲۵
Figure 72. Number of HEI/SETT working on projects	ԾԾ

Figure 73a	: The researchers by race	90
Figure 73b	: The researchers by gender	91
Figure 74:	The researchers by three technological bands	91
Figure 75:	Number of researchers working on research projects	
-	(includes all three technological bands)	92
Figure 76:	Number of researchers working on research projects - biotechnology	93
Figure 77:	Number of researchers working on research projects – ICT	93
Figure 78:	Number of researchers working on research projects - new materials development	93
Figure 79:	Number of projects that researchers are working on	94
Figure 80:	The THRIP researchers by NRF rating	95
Figure 81:	Researchers working on three or more projects - analysed by NRF rating	96
Figure 82:	Number of departments by institution	101
Figure 83:	Total number of departments per project	102
Figure 84a	: Total number of departments per project in biotechnology	102
Figure 84b	: Total number of departments per project in ICT	103
Figure 84c	: Total number of departments per project in new materials development	103
Figure 85a	: The outputs for all partnership projects in the three technological bands	
-	by THRIP and IF	111
Figure 85b	: The outputs for all partnership projects in the three technological bands	
	for THRIP and IF	112
Figure 86a	: The outputs in biotechnology	113
Figure 86b	: The outputs in ICT	113
Figure 86c	: The outputs in new materials development	114
Figure 87:	TIPTOP candidates by technological band	114
Figure 88:	Industry expectation that there will be DIRECT products/outputs from research	117
Figure 89:	From industry's perspective, intended products	117
Figure 90:	From industry's perspective will the outputs be met?	118
Figure 91:	Are there new applications which were developed (or are being developed)	
	that were not initially envisaged? industry's perspective	118
Figure 92:	How the relationship with HEI that exists through THRIP/Innovation Fund project	
-	was initiated	119
Figure 93:	Total partnerships with HEIs: THRIP and IF-funded partnerships compared with total	120
Figure 94:	The degree to which industry enterprises have partnerships that are or are not funded	
-	by THRIP/Innovation Fund	121
Figure 95:	Steps that THRIP and the Innovation Fund can take to improve the relationship	
-	between industry and HEI	122
Figure 96:	Indications of how/if the relationship will be terminated	123
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PREFACE

An ideal vision of the role of research partnerships between higher education and industry in a rapidly globalising knowledge economy is becoming prevalent. However, there is a great deal of dissonance between this vision and the realities of research, innovation and development in the South African context, characterised by fragmentation, inequalities and unevenness.

The HSRC's research programme on Human Resources Development has undertaken a project to explore the extent to which the networked practices that are believed to characterise the knowledge economy have indeed begun to penetrate South African higher education and industry. Where networks and partnerships have developed, how have they taken form and shape in the South African context, with specific national policy and economic imperatives? To what extent is there evidence of collaboration in knowledge generation, diffusion and/or application that will ultimately contribute to innovation? In what ways has government succeeded in promoting such partnerships?

What are the kinds of changes and benefits partnerships are bringing about in both higher education and industry?

Three high technology bands have been identified as priorities for developing a National System of Innovation that will improve South Africa's international competitiveness and economic development. The relatively new high technology fields of information and communication technology (ICT), biotechnology and new materials development have been identified as most likely to generate benefits for South Africa. These were selected as the empirical focus for the study. Understanding the conceptions and practices of research partnerships in each of these three fields will inform understanding of responsiveness to high technology needs and innovation in South Africa.

This large-scale, empirical study of necessity is primarily an exploratory one, aiming to open up the field and lay down benchmark descriptions of the partnership and network activity emerging in South African higher education and industry. It does so through a series of audits and mapping exercises, and through a series of case studies.

The study was conceptualised in terms of four distinct but closely inter-related empirical sub-studies or components. Each empirical study will be disseminated in a separate research report.

Component 1 was largely conceptual. It provided an entry point into the conceptual and comparative literature on higher education-industry partnerships, as well as an introduction to the 'state of the art' in each of the three high technology fields in South Africa, to lay a foundation for the entire study.

Component 2, the focus of the present research report, aimed to illuminate government's role in promoting research partnerships by exploring the forms of

government contribution through THRIP and the Innovation Fund, and the extent and nature of resultant partnerships. Data was gathered on industry and higher education beneficiaries, on the nature of co-operation at project level, and selected measures of the outputs of the co-operation. The report shows how partnerships, networks and innovation are developing amongst beneficiaries of government-incentivised funding in general, and in the three high technology fields specifically.

L. Powell Consultancy conducted the audits for Component 2 on behalf of the HSRC, and has written this research report.

Component 3 will focus on the supply side. It aims to map the higher education landscape, in order to investigate the scale and form of research linkages and collaborative practices between higher education institutions and industry in each of the three fields. Given the uneven capacity of higher education institutions and their differential historical legacies, and given different modes of operation of different knowledge fields, it will explore whether partnerships develop and take different forms in different institutional and knowledge contexts.

Component 4 will focus on the demand side, at enterprise level in industrial sectors related to the three high technology fields. In a limited set of cases, we will explore indepth the dynamics of partnerships, to unpack their multi-linear, contingent and tacit dimensions, as well as consider the impact on enterprise productivity, technological innovation and knowledge production in each of the three fields.

The study has been co-funded by the Carnegie Corporation of New York.

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- The higher education beneficiaries of the Innovation Fund who participated in a survey to compile a dataset.
- The industry beneficiaries of THRIP and the Innovation Fund who participated in an industry survey.

ACRONYMS

DACST: Department of Arts, Culture, Science and Technology

- DoE: Department of Education
- DoL: Department of Labour
- DST: Department of Science and Technology (formerly DACST)
- DTI: Department of Trade and Industry
- FET: Further Education and Training
- HAI: Historically Advantaged Institution
- HBI: Historically Black Institution
- HDI: Historically Disadvantaged Institution
- HE: Higher Education
- HEI: Higher Education Institution
- HRD: Human Resources Development
- HSRC: Human Sciences Research Council
- HWI: Historically White Institution
- HWU: Historically White University
- ICT: Information Communication Technology
- IDC: Independent Development Corporation
- IF: Innovation Fund
- IPRs: Intellectual Property Rights
- MCDM: Multi Criteria Decision Model
- NGOs: Non-governmental Organisations
- NRF: National Research Foundation
- NSDP: National Skills Development Plan
- R&D: Research and Development
- S&T: Science and Technology
- SAQA: South African Qualifications Authority
- SET: Science, Engineering and Technology
- SETI: Science, Engineering and Technology Institutions
- SMMEs: Small, Medium and Micro Enterprises
- SPSS: Statistical Package for the Social Sciences
- THRIP: Technology and Human Resources for Industry Programme
- TIPTOP: Technology Innovation Programme through the Transfer of People